

Africa Leadership Institute (AFLI)



The Parliamentary Scorecard
2008 - 2009

Agenda

- Reforms to 2008 - 2009 Scorecard
- How to read the Scorecard
- How we plan to disseminate the Scorecard
- Key findings

The Parliamentary Performance Scorecard Project

PART I: Reforms

New Measures Make the 2008 – 2009 Scorecard More Comprehensive

New measures of Constituency Performance:

- Constituency Service 1
- Constituency Service 2

Reforms to existing measures:

- Official leave
- Peer Assessment
- Accessibility
- CDF Accounting



Input from:

- MPs
- Civil society
- Academia
- Media
- Ugandan citizens

First let's review the new measures for Constituency Performance

New Constituency Measures

- **Constituency Service 1.** Measures how much direct benefit constituents received from their MP.
- **Constituency Service 2.** Measures how much a constituency generally benefits from the MP.

Reforms to Existing Measures

- Official Leave: We have obtained official leave data for the first time
- Peer Assessment: Increased number of MPs each MP evaluated from 15 to 20
- Accessibility: Increased number of participants from 5 to 8 in each constituency
- CDF Accounting: Asked MPs to provide a more specific report than last year

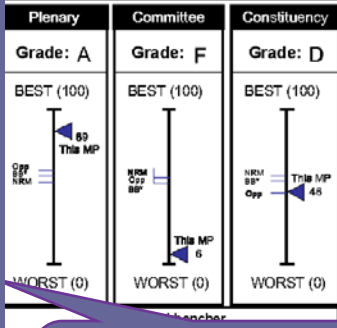
The Parliamentary Performance Scorecard Project

PART II: How to Read the Scorecard

Sample MP



Constituency: Siemba County North
 District: Bushenyi
 Status: Backbencher
 Party: NRM
 Portfolio: None
 Committees: HIV/AIDS, ICT
 Office Location: N/A
 Pol. Assistant: N/A
 Period Covered: 6/6/2008 — 5/20/2009



Performance Measures

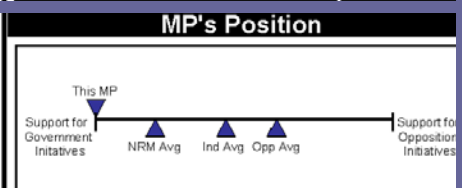
Profile

The types of measures used in the MP

| Performance | | | | | |
|------------------|---------------|------------|---------------|-------|------------|
| PLENARY | | | COMMITTEE | | |
| Measure | Score | Percentile | Measure | Score | Percentile |
| Participation | 1976 / 165709 | 94 | Participation | 0 | 0 |
| Debate Influence | 6013 / 165709 | 94 | | | |
| Attendance | | | Absent | 67 | |
| Attended | 54 | | | | |
| Excused | 0 | | | | |
| Absent | 42 | | | | |
| Total Sittings | 96 | | Total Members | 79 | |

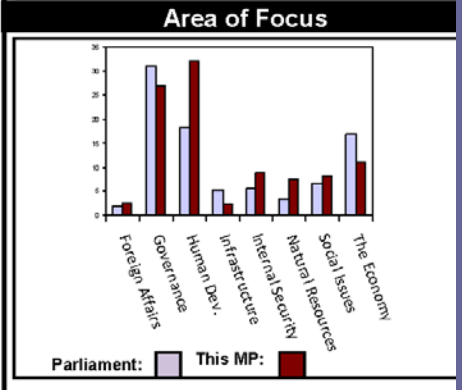
Now let's look at each measure on the Scorecard in turn. Measures provide information on how well the MP performed in plenary, committee, and constituency positions.

Positional Measures



| Quality | Score | Percentile |
|------------------|-------|------------|
| Participation | 99 | 94 |
| Debate Influence | 74 | 94 |
| Attendance | 71 | 94 |
| Absent | N/A | 94 |
| Absent (Total) | 88 | 94 |

Overall Percentile: 97



MP's Report

How did you spend the CDF money for 2007 - 2008?

Schools
 Installation of solar panels in Saton Secondary school in Obolonugo subcounty at sh4200000, Purchase and supply of Science, English and Mathematics at sh9000000. Yero self help Primary School at sh3000000.

Community Events
 Contribution to funerals are too many about sh30000000 wedding contribution documented about sh20000000.


For more on this MP's constituency activities, see <http://www.afia.org>.

MPs only receive scores or grades for performance measures

This MP scored the following in the Second Session of Parliament (2007 - 2008): C in Plenary, D in Committee, D in Constituency.

The Plenary Grade

Sample MP


 Constituency: **Shimane County North**
 District: **Shimane**
 Name: **Yoshimasa**
 Party: **MPH**
 Portfolio: **None**
 Constituency: **ADVANCE ICT**
 Web Site: **None**
 MP Address: **Yok**
 Photo Contact: **03030000**
 Email Contact: **Yoshimasa**

Grade: A (BEST 100) / **Grade: D** (WORST 0)

Performance

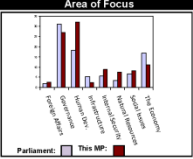
| Category | Score | Percentile | Committee | Score | Percentile | Constituency | Score | Percentile |
|------------------|-------|------------|-----------|-------|------------|------------------------|-------|----------------|
| Participation | 1976 | 94 | | 0 | 0 | LCV Attendance | 5/5 | 9 |
| Debate Influence | 6013 | 94 | | | | Accessibility | 2/5 | 35 |
| Attendance | 54 | 53 | | 10 | 13 | Constituency Service 1 | 4/5 | 71 |
| Excused | 0 | | | 0 | | Constituency Service 2 | 5/5 | 89 |
| Absent | 42 | | | 61 | | CDP Accounting | | Yes |
| Total Sitings | 96 | | | 78 | | Local Office | | Not verifiable |
| | | | | | | Local Assistant | | Not verifiable |

Peer Assessment

| Quality | Analysis | Feedback | Ownership | Openness | Trust | Confidence |
|---------|----------|----------|-----------|----------|-------|------------|
| 97 | 99 | 74 | 71 | N/A | 88 | |

Overall Percentile: 97

Area of Focus



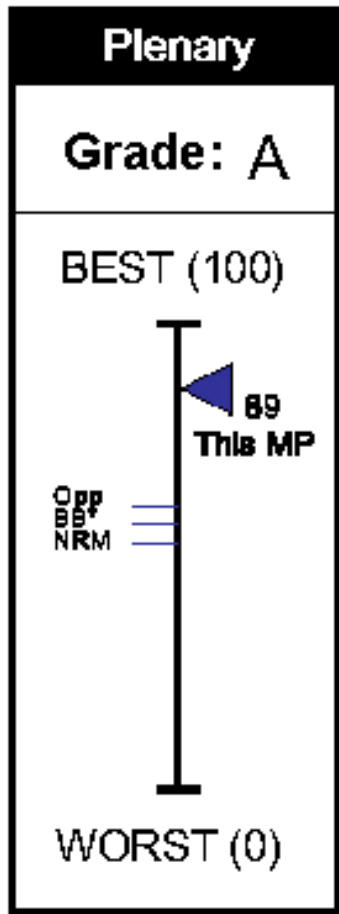
MP's Report

How did you spend the CDF money for 2007 - 2008?

Schools: Installation of solar panels in Edoon Secondary school in Chonagae subcounty at 54030000. Purchase and supply of Science, English and Mathematics at 5050000. Two self-help Primary School at 5030000.

Community Events: Contribution to funerals are too many about 503000000. wedding contribution documented about 50300000.

For more on this MP's constituency activities, see <http://www.afr.org>



| PLENARY | Score | Percentile |
|------------------|---------------|------------|
| Participation | 1976 / 165709 | 94 |
| Debate Influence | 6013 / 165709 | 94 |
| Attendance | | 53 |
| Attended | 54 | |
| Excused | 0 | |
| Absent | 42 | |
| Total Sitings | 96 | |

Plenary data comes exclusively from official records kept by Parliament

Non-Graded Factors

Sample MP

| | | | | | | |
|----------------|-----------------|---------------------|----------------|------------|------------|------------|
| | Constituency | Sierra County North | Rating | Grade: A | Grade: F | Grade: D |
| | District | Budanyi | Grade | BEST (100) | BEST (100) | BEST (100) |
| | State | Sierra Leone | MP | MP | MP | MP |
| | Party | SLPP | MP | MP | MP | MP |
| | Portfolio | None | MP | MP | MP | MP |
| | Committee | MINRES/ICT | MP | MP | MP | MP |
| | Office Location | NA | MP | MP | MP | MP |
| MP Assistant | NA | MP | MP | MP | MP | MP |
| Period Covered | 650000 | 650000 | 100 Background | | | |

Performance

| FLIBRARY | Score | Percentile | COMMITTEE | Score | Percentile | CONSTITUENCY | Score | Percentile |
|--------------------|-------|------------|------------------------|-------|------------|------------------------|-------|------------|
| Participation | 1617 | 94 | Participation | 0 | 0 | LC of Attendance | 9/4 | 92 |
| Debate Influence | 6917 | 94 | Attendance | 0 | 0 | Accessibility | 7/4 | 35 |
| Attendance | 64 | 53 | Constituency Service 1 | 0 | 0 | Constituency Service 2 | 4/3 | 71 |
| Attendance Escused | 0 | 0 | Constituency Service 3 | 0 | 0 | Constituency Service 4 | 5/3 | 69 |
| Attendance Escused | 0 | 0 | Local Assistant | 0 | 0 | Local Assistant | 0 | 0 |
| Average | 68 | 79 | Local Assistant | 0 | 0 | Local Assistant | 0 | 0 |

MP's Position

Support for Government Initiatives: This MP is positioned between NRM Avg, Ind Avg, and Opp Avg.

Peer Assessment

| | | | | | |
|---------|----------|----------|-----------|-----------------------|----------------|
| Quality | Analysis | Teamwork | Oversight | Intra-Party Influence | Public Conduct |
| 97 | 99 | 74 | 71 | N/A | 88 |

Overall Percentile: 97

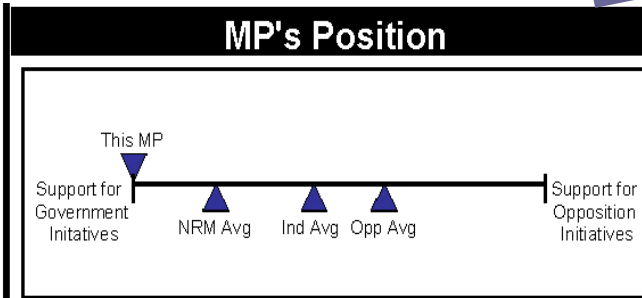
MP's Report

How did you spend the CDF money for 2007 - 2008?

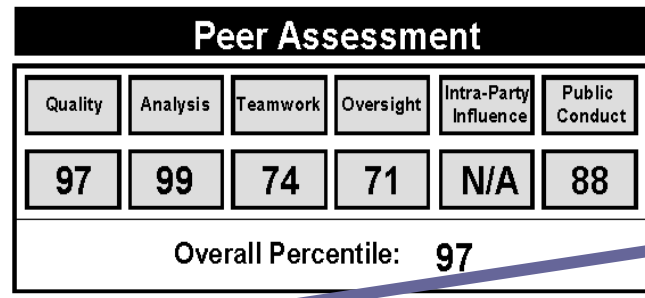
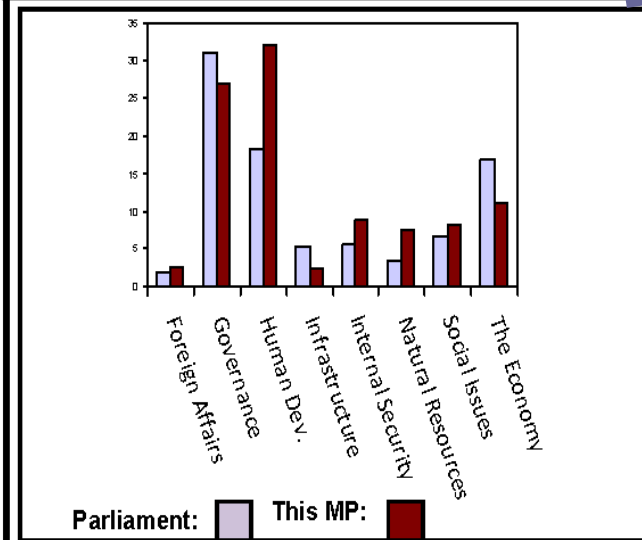
Schools
Installation of salor panels in Saton Secondary school in Oboionugo subcounty at sh4200000, Purchase and supply of Science, English and Mathematics at sh900000. Yero self help Primary School at sh300000.

Community Events
Contribution to funerals are too many about sh3000000 wedding contribution documented about sh2000000.

For more on this MP's constituency activities, see <http://www.aflia.org>.



Area of Focus



MP's Report

How did you spend the CDF money for 2007 - 2008?


Schools
Installation of salor panels in Saton Secondary school in Oboionugo subcounty at sh4200000, Purchase and supply of Science, English and Mathematics at sh900000. Yero self help Primary School at sh300000.

Community Events
Contribution to funerals are too many about sh3000000 wedding contribution documented about sh2000000.

For more on this MP's constituency activities, see <http://www.aflia.org>.

Session II Scores

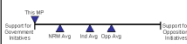
Sample MP


 Constituency: **Diemele County North**
 District: **Bathurst**
 Name: **Barabane**
 Party: **IFP**
 Postbox: **None**
 Constituents: **161400, 161401**
 Office Location: **NA**
 Tel: **None**
 Fax: **None**
 Email: **None**
 MP Number: **500000**
 MP Name: **Barabane**

Performance

| PLenary | Score | Percentile | COMMITTEE | Score | Percentile | CONSTITUENCY | Score | Percentile |
|---------------|-------|------------|---------------|-------|------------|------------------------|----------------|----------------|
| Participation | 1975 | 94 | Participation | 0 | 0 | LCV Attendance | 5/4 | 6 |
| Attendance | 6915 | 94 | Attendance | 12 | 13 | Accessibility | 7/6 | 26 |
| Parliamentary | 64 | 53 | Attendance | 0 | 0 | Constituency Service 1 | 5/3 | 71 |
| Excused | 0 | 0 | Attendance | 0 | 0 | Constituency Service 2 | 5/3 | 89 |
| Absent | 0 | 0 | Absent | 0 | 0 | CDP Accounting | Yes | Yes |
| Tea Time | 0 | 0 | Tea Time | 0 | 0 | Local Office | Not verifiable | Not verifiable |

MP's Position

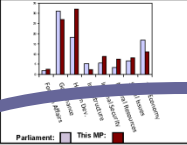
This MP: 
 Support: **97** (MP's Avg), **74** (Not Avg), **71** (Opp Avg)



Peer Assessment

| Quality | Analysis | Outreach | Team Influence | Team Contact |
|-----------|-----------|-----------|----------------|--------------|
| 97 | 99 | 74 | 71 | N/A |

Overall Percentile: **97**

Area of Focus



Parliament:  This MP: 

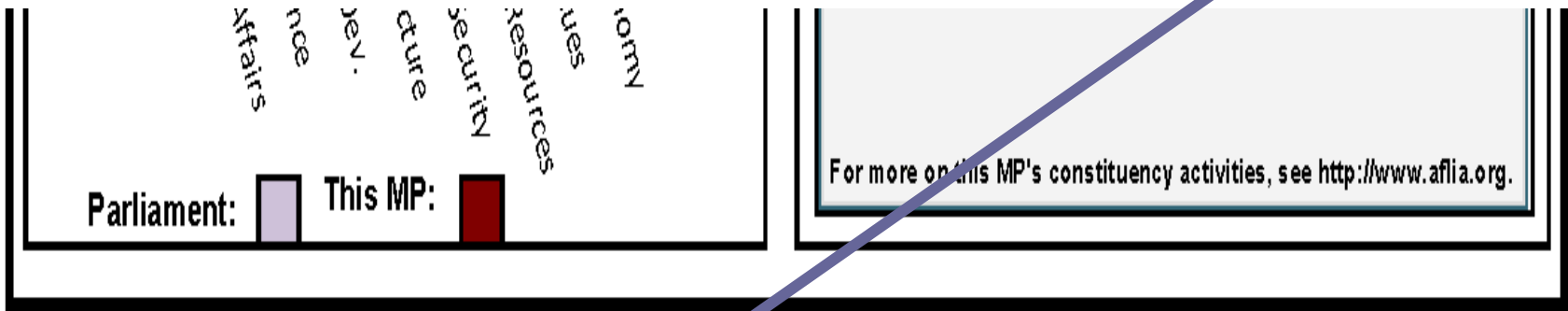
MP's Report

How did you spend the CDF money for 2007 - 2008?

Schools: **Installation of water pumps in Sakhel Secondary school in Chomogwe subcounty at 4000000. Purchase and supply of Science English and Mathematics at 4000000. Purchase of 1000kg of fertilizer at 4000000. Purchase of 1000kg of fertilizer at 4000000.**

Community Events: **Wedding contribution 4000000.00. 4000000.00**

For more on this MP's constituency activities, see <http://www.aflia.org>



This MP scored the following in the Second Session of Parliament (2007- 2008): **C** in Plenary, **D** in Committee, **B** in Constituency.

Objective Not Subjective

- AFLI goes to great length to avoid subjectivity
- The only subjective measure is Peer Assessment and that comes from MP subjectivity, NOT AFLI staff.
- Measures generally assess the completion of a certain task (i.e. attending a meeting or having an office)
- We allow the voters to judge

Now let's talk about how AFLI will get the Scorecard into the hands of voters

The Parliamentary Performance Scorecard Project

PART III: Dissemination Plan

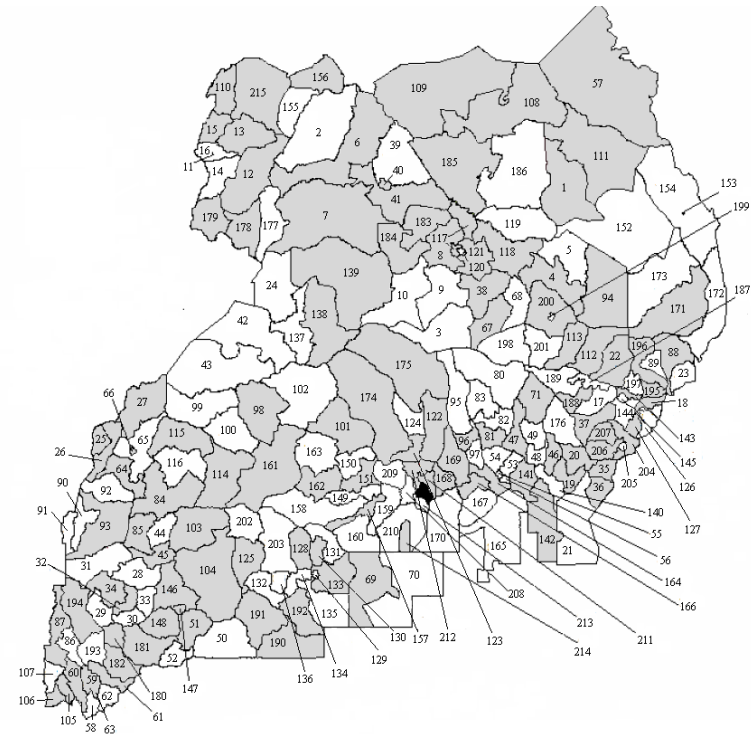
How the Scorecard will be Disseminated

- Provided to Members of Parliament
- Provided to the media
- Distributed to NGOs
- SMS to Mobile Phones
- Distributed and explained to voters around the country during constituency forums

We see the constituency forums as particularly vital to this effort

Constituency Forums will Ensure that Voters throughout Uganda can Access and Understand the Scorecard

- Workshop Goals
 - Empower voters
 - Opportunity for MPs to dialogue with constituents
 - Opportunity for MPs to explain their records to constituents

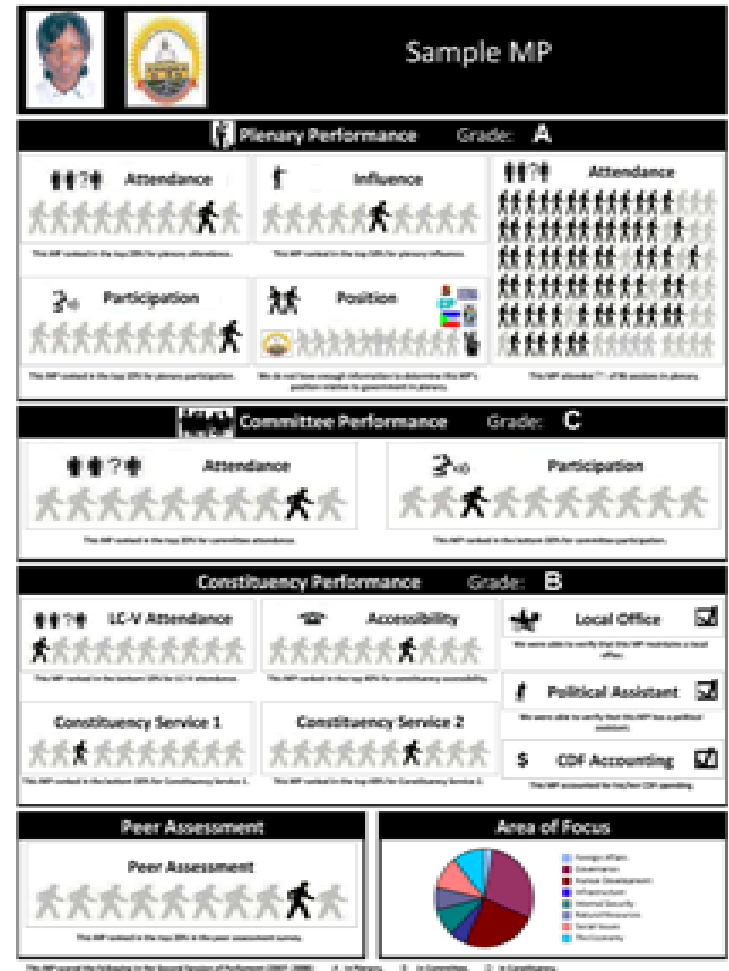


Workshops will be held in 147 constituencies by the 2011 elections

Workshops are Designed to get the Scorecard to as many Voters as Possible

■ Workshops Design

- Scorecards in local languages
- Made accessible to the illiterate
- Local leaders trained in Scorecard use
- Education on roles and performance of MPs



The Parliamentary Performance Scorecard Project

PART IV: Key Findings

Constituency Overall Findings

- MPs performed well in measures of accessibility and Constituency Service 2
- MPs performed relatively well in measures of office, political assistants, and CDF accounting
- MPs performed poorly in LC-V Attendance and Constituency Service 1

Constituency Key Findings: LC-V Attendance & CDF Accounting

■ LC-V Attendance

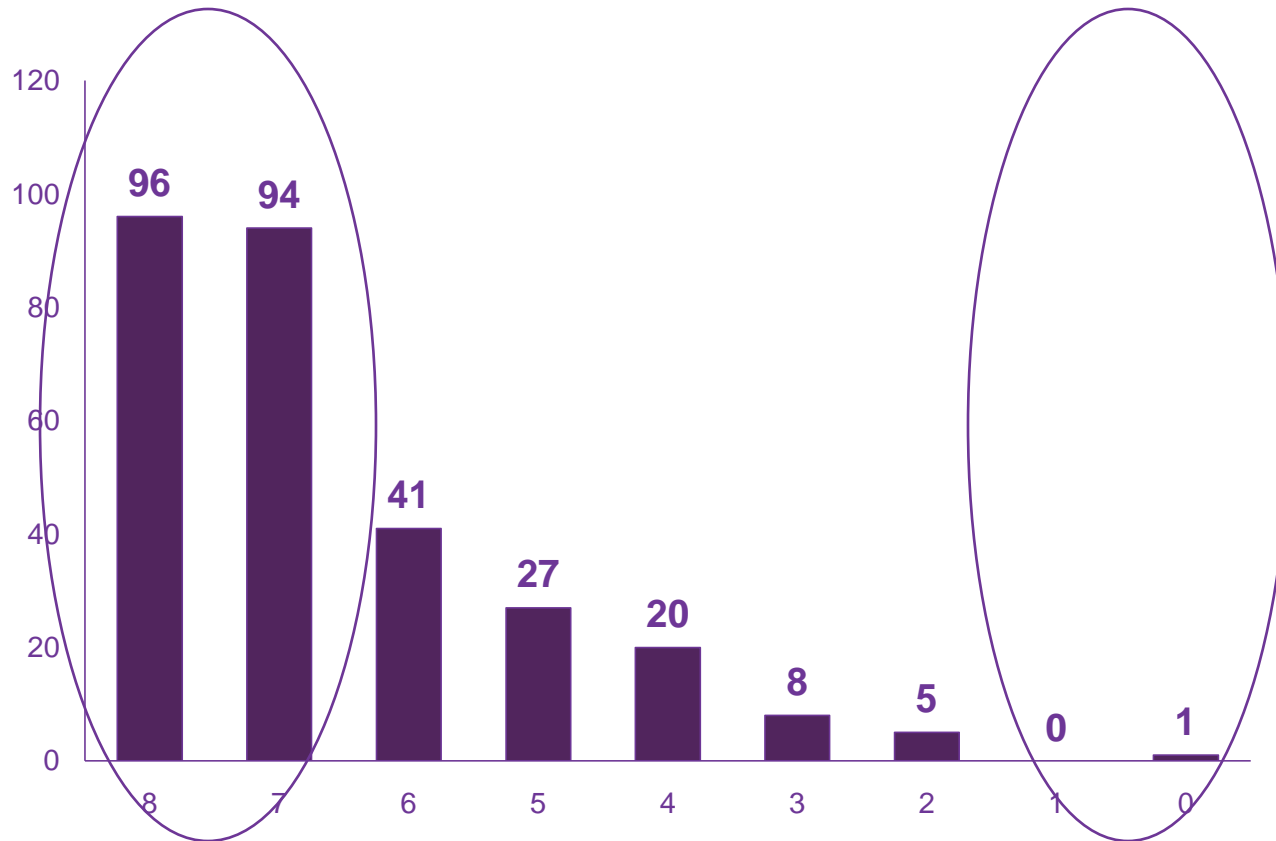
- Average LC-V attendance: **10%**
- % of MPs who attended **ZERO** LC-V Meetings: **74%**

■ CDF Accounting

- % of MPs who accounted for their CDF: **78%**
- % of MPs who did **NOT** account for their CDF: **22%**

LC-V attendance is very poor. Just over 3/4 of MPs accounted for their CDF

Constituency Key Findings: Accessibility



65% of MPs performed very well

...and only 1 MP did very poorly

Most MPs are relatively accessible to their constituents

Constituency Key Findings: Office/Political Assistant

% of MPs with verifiable offices: 63%

% of MPs with verifiable assistants: 64%

But ALL MPs receive funding to hire an office and assistant

Constituency Key Findings: Constituency Service 1 and 2

■ Constituency Service 1

- % of Constituencies in which more than half of respondents reported benefits: **20%**
- Number of Constituencies in which ZERO respondents reported benefits: **23%**

■ Constituency Service 2

- % of Constituencies in which more than half of respondents reported benefits: **75%**
- Number of Constituencies in which ZERO respondents reported benefits: **4 (1.4%)**

Although not many individuals see benefits, most constituencies are benefiting from the actions taken by their MPs

Overall Findings

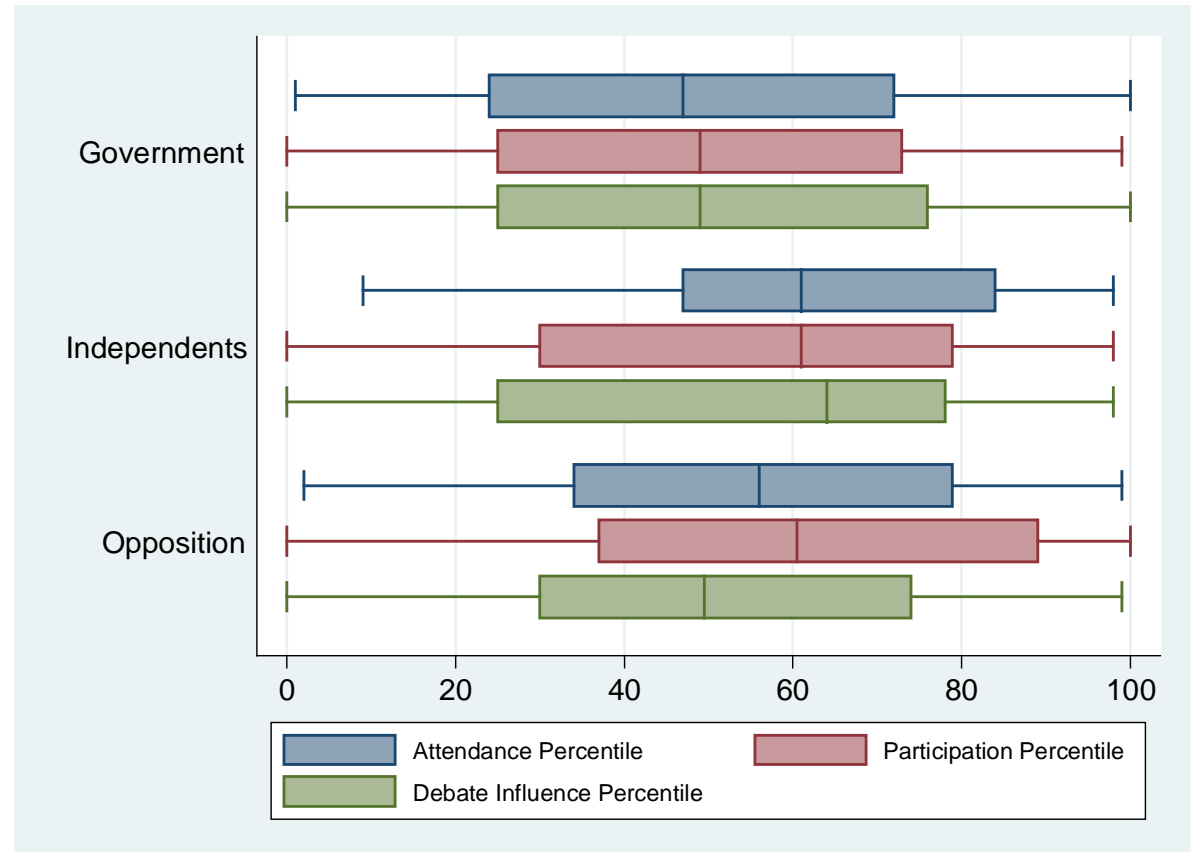
- Government, Opposition, and Independent MPs all perform equally well in Committee
- Independents outperform Government and Opposition MPs in Plenary.
- Government and Independent MPs outperform Opposition MPs in Constituency.
- UPDF MPs perform particularly poorly

Overall Findings (Cont.)

- MPs from the North outperform all other regions in plenary but lag behind all other regions in Committee and Constituency.
- Men perform better than women except in plenary.
- Frontbenchers perform better in committee and Constituency than backbenchers

Performance Across Parties

- Independent MPs perform best in plenary followed by Opposition MPs and then Government MPs.

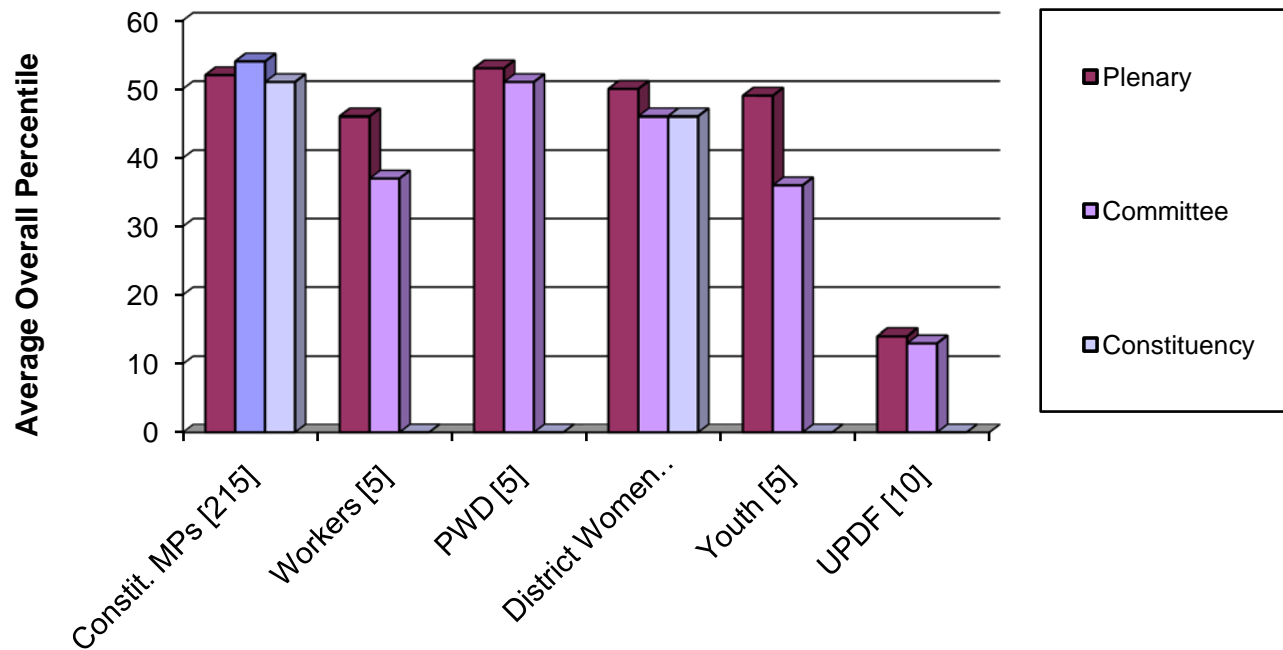


But most of the variation takes place within parties, not across parties

Performance by Ascension

- UPDF MPs perform poorly in plenary and committee

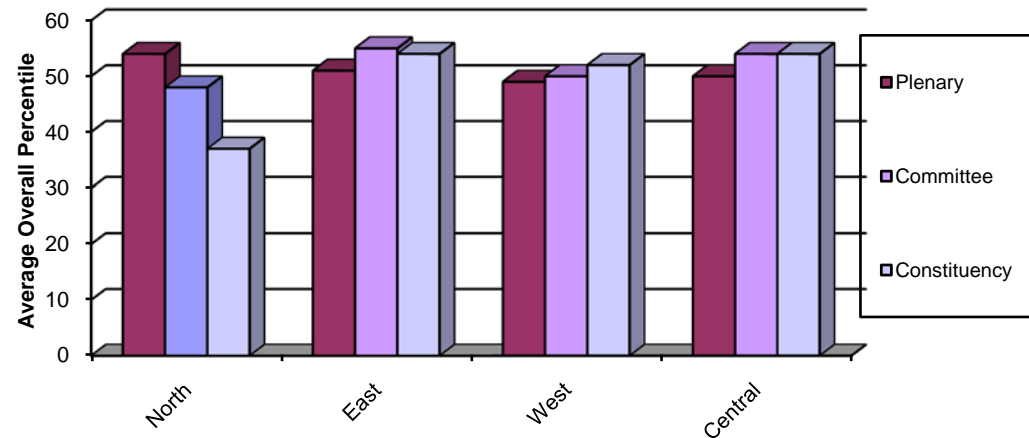
Figure 5: Performance by Ascension



Performance by Region

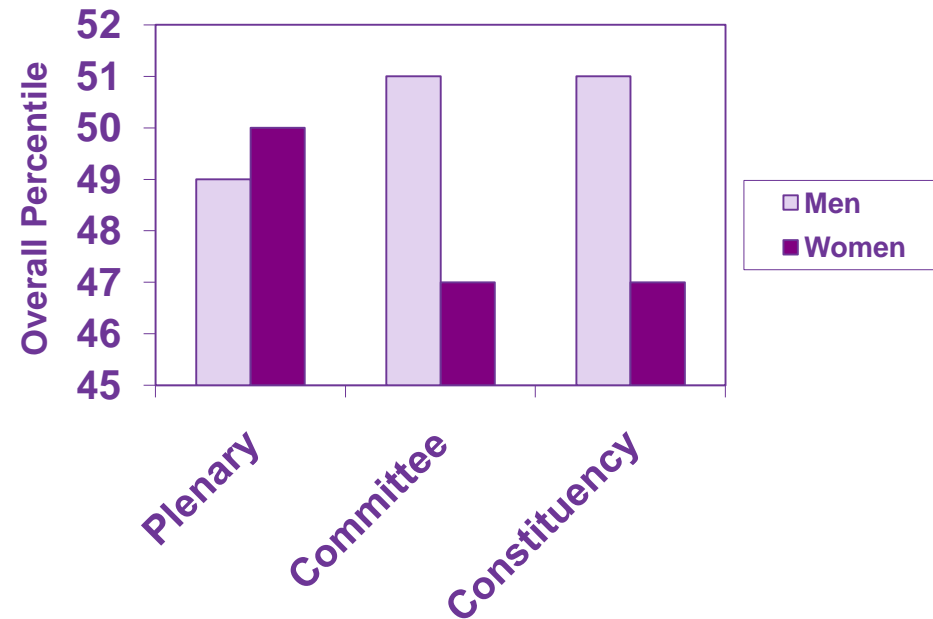
- MPs from the North perform better than other regions in Plenary
- All regions perform fairly equally except for the North lagging behind in Committee and Constituency.

Figure 5: Performance by Region



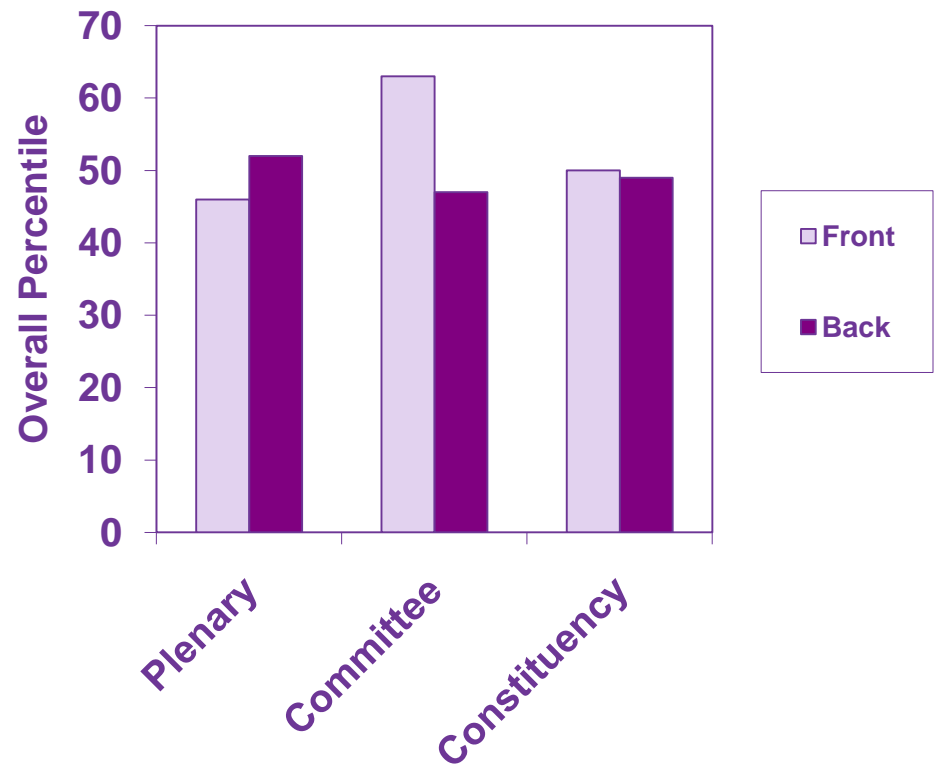
Performance by Gender

- Men perform better than women across nearly all measures
- However, women perform better than men in Plenary.



Performance by Status

- **Frontbenchers** perform better in:
 - Committee
 - Constituency
- **Backbenchers** perform better in:
 - Plenary

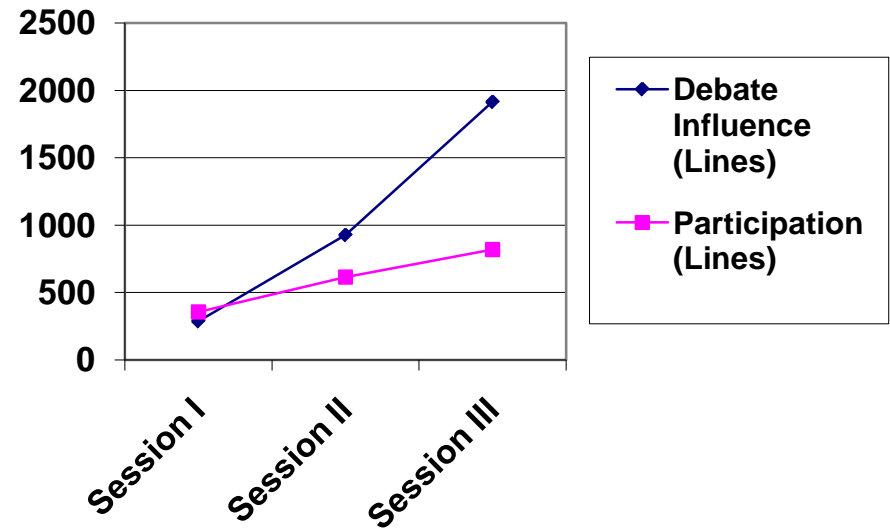
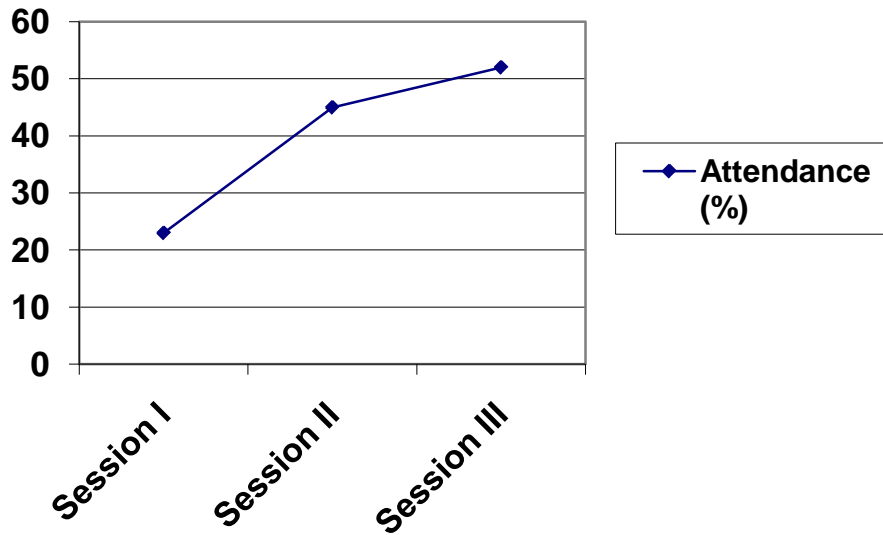


Comparing Performance Across the First, Second, and Third Sessions

- In this section, we will compare average scores across the first Three Sessions of the Eighth Parliament.

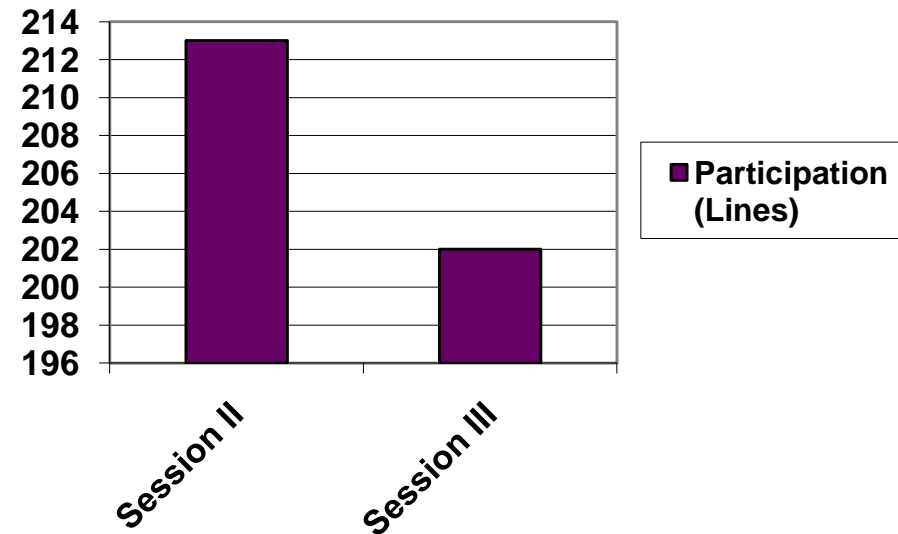
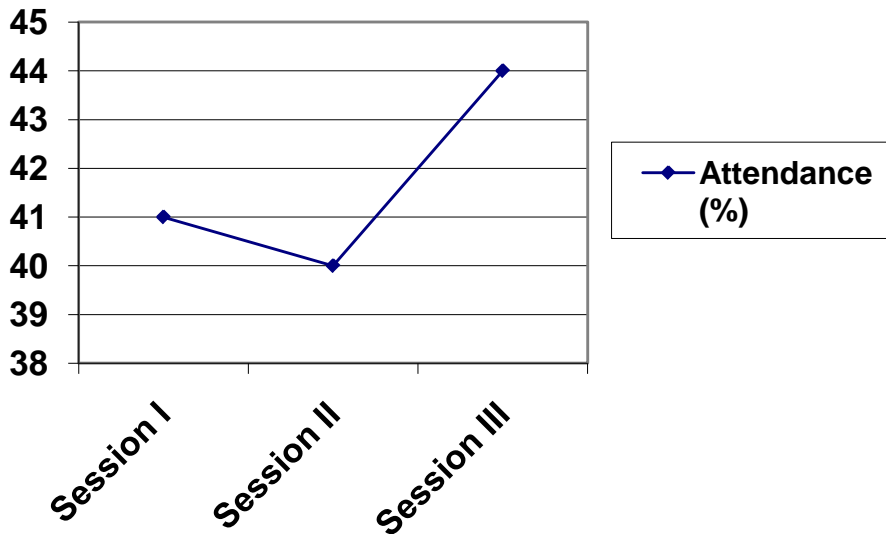
Plenary Performance Over Time

- Attendance, Participation and Debate Influence all increase over time.



Committee Performance Over Time

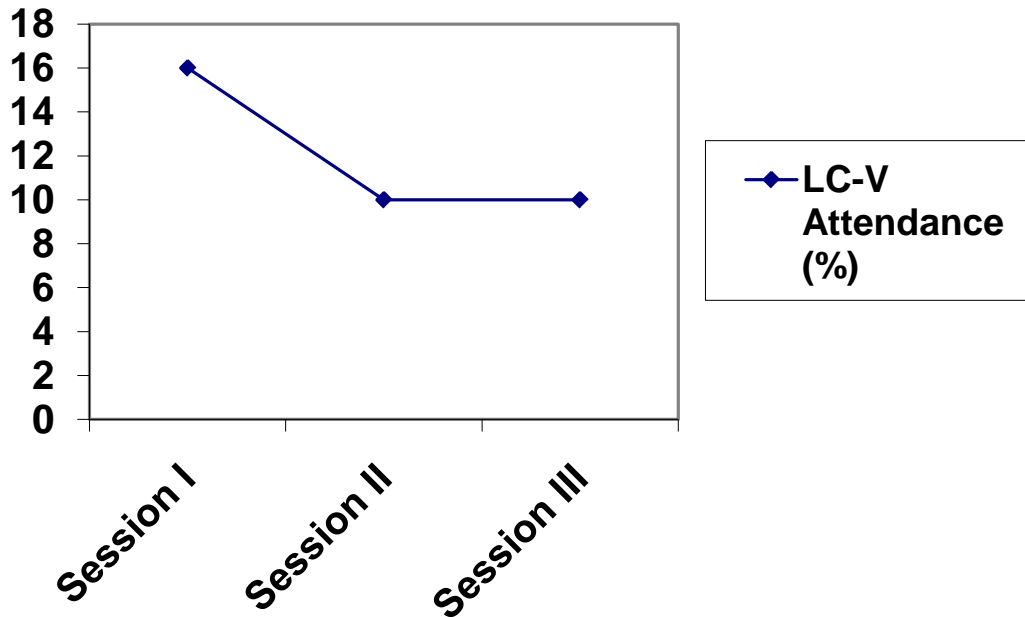
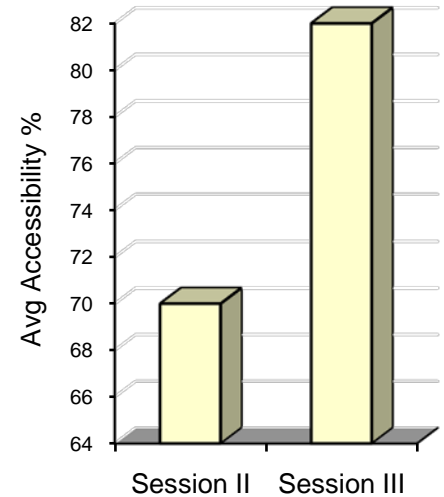
- Attendance had a slight decrease, then a sharp increase
- Participation has decreased slightly



Constituency Performance Over Time

■ Substantial Increase in Accessibility

- Avg Accessibility during Session II: 70%
- Avg Accessibility during Session III: 82%



- LC-V Attendance declined and then remains at a low level of 10%.

Constituency Performance Over Time

- **Slight Decrease in Office and Political Assistant**
 - Office
 - Percent of MPs with a verifiable office Session II: 65%
 - Percent of MPs with a verifiable office Session III: 63%
 - Staff
 - Percent of MPs with a verifiable office Session II: 72%
 - Percent of MPs with a verifiable office Session III: 64%
- **Decrease in CDF Accounting**
 - Percent of MPs who accounted for their CDF Session II: 95%
 - Percent of MPs who accounted for their CDF Session III: 78%

Conclusion

- Parliament seems to be becoming more effective over time in terms of plenary performance
- In terms of committee and constituency performance, the results are mixed:
 - Improvements in some areas, but
 - Worsening in others



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Thank You!

